

Proposal Title :	Lismore LEP 2012 - General A	Amendments	
Proposal Summary :	amendments to Lismore LEP * undertake various minor am and Heritage maps; * update Schedule 5 Environm * permit hardware and buildin * permit vehicle repair station Commercial Core with develo * require development conser * refine clause 4.2C 'Erection protection of primary product	2012: nendments to the Land Zonir nental Heritage; g supplies in Zone RU5 Villa s In Zone B1 Neighbourhoo pment consent; nt for home-based childcare of dual occupancies (detac tion potential of the land; an ns to minimum subdivision	ng, Lot Size Map, Height of Buildings age with development consent, d Centre, B2 Local Centre and B3 in certain zones; hed) in zone RU1' to emphasize the d lot size for lot boundary adjustments
PP Number :	PP_2016_LISMO_004_00	Dop File No :	16/06391
roposal Details			
Date Planning Proposal Received :	02-May-2016	LGA covered :	Lismore
Region :	Northern	RPA :	Lismore City Council
State Electorate :	LISMORE	Section of the Act :	55 - Planning Proposal
LEP Type :	Spot Rezoning		
ocation Details			
Street :			
Suburb :	City :		Postcode :
	ious land parcels within Lismore	e LGA as indicated on the m	aps included in the Planning

DoP Planning Officer Contact Details

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DoP Project Manager Contact Details

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Land Release Data

tegy : Strategy : : se (Ha) o rea : 0 vernment Yes de of been : The Agency		Consistent with Strategy Date of Release : Type of Release (eg Residential / Employment land) : No. of Dwellings (where relevant) : No of Jobs Created :	Yes O O	
se (Ha) 0 rea : 0 vernment Yes de of been : The Agency		Type of Release (eg Residential / Employment land) : No. of Dwellings (where relevant) : No of Jobs Created ;		
0 vernment Yes de of been : The Agency		Residential / Employment land) : No. of Dwellings (where relevant) : No of Jobs Created :		
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		e best of the Region's knowle		th Lobbyists
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Region been	n advised of any п			
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	Region beer	Region been advised of any n concerning this proposal. notes	Region been advised of any meetings between other ager concerning this proposal. notes	Region been advised of any meetings between other agency officers and lobb concerning this proposal. notes

Ismore LEP 2012 - General Amendments				
Statement of the objectives - s55(2)(a)				
Is a statement of the obj	ectives provided? Yes			
Comment :		ectives adequately describes the intention of the planning proposal. o undertake various minor 'housekeeping' amendments and map LEP 2012.		
Explanation of provis	sions provided - s55	i(2)(b)		
Is an explanation of prov	isions provided? Yes			
Comment :		rovisions adequately addresses the intended method of achieving the ming proposal. The methods proposed are the best means of of the objectives.		
Justification - s55 (2)	(c)			
a) Has Council's strategy	/ been agreed to by the D	Director General? Yes		
b) S.117 directions identi	_	1.1 Business and Industrial Zones		
* May need the Director	-	 1.2 Rural Zones 1.3 Mining, Petroleum Production and Extractive Industries 1.5 Rural Lands 2.1 Environment Protection Zones 2.3 Heritage Conservation 3.1 Residential Zones 3.2 Caravan Parks and Manufactured Home Estates 		
		3.3 Home Occupations		
		3.4 Integrating Land Use and Transport 3.5 Development Near Licensed Aerodromes		
		4.1 Acid Sulfate Soils		
		4.2 Mine Subsidence and Unstable Land		
		4.3 Flood Prone Land 4.4 Planning for Bushfire Protection		
		5.1 Implementation of Regional Strategies 5.3 Farmland of State and Regional Significance on the NSW Far North Coast		
		6.1 Approval and Referral Requirements		
		6.2 Reserving Land for Public Purposes 6.3 Site Specific Provisions		
Is the Director Genera	I's agreement required?	Yes		
c) Consistent with Standa	ard Instrument (LEPs) Or	der 2006 : Yes		
d) Which SEPPs have the	e RPA identified?	SEPP No 44—Koala Habitat Protection SEPP No 55—Remediation of Land SEPP (Exempt and Complying Development Codes) 2008 SEPP (Infrastructure) 2007 SEPP (Rural Lands) 2008		
e) List any other matters that need to be considered :				
Have inconsistencies with	items a). b) and d) bein	g adequately justified? Yes		
If No, explain :		t section of this report.		
Mapping Provided - s				
Is mapping provided? Yes	8			
Comment :		es mapping which adequately shows the land which is affected by Iments. These map extracts are suitable for exhibition purposes.		

Community consult	ation - s55(2)(e)
Has community consult	tation been proposed? Yes
Comment:	Whilst the proposal is considered to be low impact in nature, Council has proposed a 28 day public exhibition period. Considering the number of amendments to be made to Lismore LEP 2012 as a result of this planning proposal, the timeframe is considered to be appropriate.
Additional Director	General's requirements
Are there any additiona	al Director General's requirements? No
If Yes, reasons :	
Overall adequacy of	f the proposal
Does the proposal mee	et the adequacy criteria? Yes
If No, comment : Proposal Assessment Principal LEP: Due Date : Comments in relation	 The Planning Proposal and accompanying documentation are considered to satisfy the adequacy criteria by: 1. Providing appropriate objectives and intended outcomes; 2. Providing a suitable explanation of the provisions proposed by the LEP to achieve the outcomes; 3. Providing an adequate justification for the proposal; 4. Outlining a proposed community consultation program; and 5. Providing an authorisation to exercise its plan making delegations. As the Planning Proposal deals only with matters of local significance, it is considered appropriate that an authorisation to exercise plan making delegations be issued to Council. The RPA has provided a project time line which estimates that the LEP will be ready for submission to the Department for notification in February 2017. To ensure an adequate period to complete the proposal a 12 month time frame is recommended.
to Principal LEP : Assessment Criteria	general amendments to Lismore LEP 2012.
Need for planning proposal :	The planning proposal is not a result of any strategy, study or report. A periodic review of Lismore LEP 2012 has highlighted the need for another round of general amendments to correct mapping or instrument anomalies/errors as well as responses to requests from the community. The amendments are as follows:
	A. 422 Whian Whian Rd, Whian. A change in ownership of the land from the Department of Education to private ownership has necessitated this amendment. * amend LZN Map - rezone subject land from SP2 Infrastructure to RU1 Primary Production, and * amend LSZ Map - apply a MLS of 40ha.
	B. 572 & 582 Humpty Back Rd, Pearces Creek. A change in ownership of the land from the Department of Education to private ownership has necessitated this amendment.

* amend LZN map - rezone subject land from SP2 Infrastructure to RU1 Primary Production, and * amend LSZ Map - apply a MLS of 40ha. C. Various lots at Wyrallah - Agnes St road reserve, 80 Breckenridge St, 2A Miriam St & 7 McDonald Place. Amendments are needed to correct a mapping anomaly as the land is used for rural residential purposes and should be zoned R5 Large Lot Residential. * amend LZN map - rezone all subject land from RU1 Primary Production to R5 Large Lot Residential. * amend LSZ Map - apply a MLS of 5000m2 MLS to all subject lots, and * amend HOB Map - apply a maximum building height of 8.5m to 80 Breckenridge St, Whyrallah. D. 2 and part of 4 Blue Knob Rd, Nimbin (Nimbin Bush Theatre/Candle Factory). Rezone the subject land from RU1 Primary Production to RU5 Village to reflect the historical and current landuses of the site as well as its location adjacent to the central village of Nimbin. * amend LZN Map - rezone subject land from RU1 Primary Production to RU5 Village, * amend the LSZ Map - apply a 1ha MLS to the subject land, and * amend HOB Map - apply a maximum building height of 8.5m to the subject land. E. Part of 6 Bruxner Highway, South Lismore - rezone part of the subject land from RU2 Rural Landscape to B6 Enterprise Corridor. Rezoning the portion of the land currently zoned RU2 Rural Landscape will reflect current use and provide consistency with zoning. * amend LZN map - rezone subject lot portion from RU2 Rural Landscape to B6 Enterprise Corridor, and * amend LSZ Map - so that no MLS applies to the portion of land subject to the rezoning. F. 116 and 79C Fischer St, Goonellabah - rezone the subject land from RU1 Primary Production to R1 General Residential. The purpose of the rezoning is to reflect the predominantly residential nature and current and future use of the land. * amend LZN Map - rezone subject land from RU1 Primary Production to R1 General Residential. * amend LSZ Map - apply a MLS of 400m2 to the subject land, and * amend HOB Map - apply a maximum building height of 8.5m to the subject land. G. Various lots within Boatharbour Nature Reserve, Bangalow Rd, Bexhill - amend the MLS applying to the subject land to correct a mapping error. * amend LSZ Map - no MLS to apply to the subject land. H. Rail Corridor (Various locations). Changes to the zoning of the rail corridor from SP2 Infrastructure to the adjoining zone (as per DP&I requirements) in 2013 meant that no MLS applies to the zone. * amend LSZ Map - apply the following MLS by zone (within the rail corridor); - RU1 Primary Production and RU2 Rural Landscape - 40ha, - IN1 General Industrial - 10 hectares, and - R2 Low Density Residential - 10 hectares. I. 161 & 29-77 Krauss Ave, Loftville (located adjacent to the Lismore Airport). Rezone from B6 Enterprise Corridor to IN1 General Industrial. * amend LZN Map - rezone the subject land (and the adjacent Krauss Ave and Bruxner Highway road reserve) from B6 Enterprise Corridor to IN1 General Industrial, and * amend LSZ Map - apply a MLS of 1500m2 to the subject land and the adjacent Krauss Ave and Bruxner Highway road reserve. J. 16 Taylor St, South Lismore. Rezone part of the subject land from IN1 General Industrial to RE1 Public Recreation and part from RE1 Public Recreation to IN1 General Industrial to correct a mapping error whereby zone boundaries do not match up with reclassification areas (the subject land was part of a partial reclassification during Lismore LEP 2012

Amendment No 8).

* amend LZN Map- rezone subject land from IN1 General Industrial to RE1 Public Recreation, and from RE1 Public Recreation to IN1 General Industrial.

* amend LSZ Map - so that a 1500m2 MLS applies to all land zoned IN1 General Industrial.

K. 9 Club Lane, Lismore - changes to the Heritage Map and associated Schedule 5 Environmental Heritage list in Lismore LEP 2012 to reflect the correct property description of the subject lot (due to boundary adjustment).

* amend HER Map - to show correct realigned boundary of subject lot, and

* amend Schedule 5 Environmental Heritage, Part 1 Environmental Heritage - to update the property description.

L. 511 and 563 Tuckurimba Rd, East Coraki - Changes to Heritage Map and Schedule 5 Environmental Heritage to correctly list a heritage item (house).

* amend HER Map - to show correct lot placement of the heritage item in question , and * amend Schedule 5 Environmental Heritage, Part 1 Environmental Heritage - to omit incorrect property description (511 Tuckurimba Rd, East Coraki) and insert correct one (563 Tuckurimba Rd, East Coraki).

M. Changes to the Landuse Table for the RU5 Village zone in regards to 'hardware and building supplies'. A Council review of Lismore LEP has determined that 'hardware and building supplies' which are currently prohibited in the zone, are in fact compatible with the objectives of the zone.

* amend Landuse Table RU5 Village zone - omit' hardware and building supplies' from item 4 (Prohibited) and insert in item 3 (with consent).

N. Changes to the Landuse Table for 'home based childcare' which is permitted without consent in zones RU1 Primary Production, RU2 Rural Landscape, RU5 Village, R1 General Residential, R2 Low Density Residential, R5 Large Lot Residential, B1 Neighbourhood Centre, B2 Local Centre, B3 commercial Core, B4 Mixed Use, B6 Enterprise Corridor, IN1 General Industrial and IN2 Light Industrial. The SEPP (Exempt and Complying Development Codes) 2008 permits this landuse as exempt development within these zones if not carried out on bushfire prone land. The current LEP is contradictory in this regards and does not give consideration to bushfire prone land and as such needs to be corrected. * amend Landuse Table - to require development consent for 'home-based child care' that is unable to satisfy the requirements of the Exempt and Complying SEPP in Zones RU1 Primary Production, RU2 Rural Landscape, RU5 Village, R1 General Residential, R2 Low Density Residential, R5 Large Lot Residential, B1 Neighbourhood Centre, B2 Local Centre, B3 commercial Core, B4 Mixed Use, B6 Enterprise Corridor, IN1 General Industrial and IN2 Light Industrial.

O. Changes to the Landuse Table for the B1 Neighbourhood Centre, B2 Local Centre and
B3 Commercial Core zones to permit 'Vehicle Repair Stations' with consent.
* amend Landuse Table - omit 'vehicle repair stations' from item 4 (Prohibited) in zones B1
Neighbourhood Centre, B2 Local Centre and B3 Commercial Core.

P. Change to Clause 4.2C Erection of dual occupancies (detached) in Zone RU1 Primary Production. Council believes a minor rewording of the clause is necessary to reinforce the importance of maintaining the agricultural potential of the land.

Q. Change to Clause 4.2D Exceptions to minimum subdivision lot size for lot boundary adjustments in Zone RU1 Primary Production. Flexibility of the subdivision provisions in rural areas is a significant issue as the majority of rural lots within the Lismore LGA are below the MLS for the zone. As such Council have recommended changes to the clause to create such flexibility. The changes allow for boundary adjustments on land zoned RU2, R5, E2 and E3 as the majority of rural lots in these zones are below the minimum lot size. Allowing boundary adjustments in all zones applying to rural land has potential to provide for positive planning outcomes in certain circumstances.

All changes to the LEP proposed by the planning proposal are considered to be appropriate.

Consistency with strategic planning framework :

Far North Coast Regional Strategy

The planning proposal is consistent with the objectives and actions contained within the Far North Coast Regional Strategy (FNCRS). Three of the proposed amendments, D, E and F, propose to rezone land from a rural zone to an urban zone. This land is located marginally outside the town and village growth boundary of the FNCRS. This variation to the growth boundary is considered to be a minor variation consistent with the provisions of the Strategy for land outside of the 'coastal area' and appropriate in the circumstances as it reflects the actual current or approved use of the land for urban purposes. The proposed urban zones also facilitate the efficient use of existing infrastructure and the land is not significantly affected by environmental constraints.

In relation to Site E, the Sustainability Criteria used for considering variations to the urban growth boundaries, it is noted that it states that identified significant farmland should be avoided. The proposal however involves the zoning of a small area of land identified as regionally significant farmland to B6 Enterprise Corridor. This is considered to be satisfactory in the situation due to:

- the small size of the farmland involved;

 retention of the land for agricultural purposes would not serve an economic or agricultural benefit and would miss the opportunity to take advantage of the existing and future adjoining urban infrastructure; and

- the land is wholly within the 150m buffer edge area identified in the Northern Rivers Farmland Mapping Project 2005 as being subject to possible inaccuracies in relation to the quality of the farmland due to the broad scale of the farmland mapping.

Draft North Coast Regional Plan

The proposal is not inconsistent with the directions and actions of the Draft North Coast Regional Plan. As discussed above the proposal includes two sites which require minor variations to the urban growth area boundary however this is considered to be appropriate in the circumstances and not inconsistent with the urban growth area variation principles.

SEPPs

The planning proposal is considered to be consistent with all applicable SEPP's.

The planning proposal is inconsistent with s117 Directions 1.2 Rural Zones, 2.3 Heritage Conservation, 3.5 Development near Licensed Aerodromes, 4.1 Acid Sulfate Soils,4.3 Flood Prone Land, 4.4 Planning for Bushfire Protection, 5.3 Farmland of State and Regional Significance on the NSW Far North Coast and 6.2 Reserving Land for Public Purposes.

The following Directions warrant consideration;

1.2 Rural Zones

The planning proposal is not consistent with this direction in regards to sites, C, D, E and F as it seeks to rezone land from a rural zone to a residential, village or business zone. It is considered that any inconsistency with this direction is justified for all sites listed below as being of minor significance for the following reasons:

* Site C - (RU1 to R5) A mapping error has meant that zone RU1 has been applied over the subject land. The land is currently used for residential purposes and this is supported by the Lismore Local Environmental Study 2010;

*Site D (RU1 to RU5) The land is and has been historically used for purposes that are more compatible with a village zoning. The land is also fully serviced with reticulated water and sewer and adjoins a current Village zone;

* Site E - (RU2 to B6) The subject lot is zoned part RU2 and part B6 with the RU2 portion of the land under the MLS for the zone. Clause 5.3 Development near zone boundaries of Lismore LEP 2012 was used in 2014 to approve subdivision of the land into 3 lots. Rezoning the RU2 portion of the site to B6 will enable a more consistent approach to the future management of the site; and

* Site F - (RU2 to R1) Clause 5.3 Development near zone boundaries of Lismore LEP 2012 was used in 2015 to approve a staged integrated multi-dwelling development on the RU2 portion of the site. For all intents and purposes this portion of the site is a now a residential zone and formal rezoning will allow for better future management of the site in regards to alterations or modifications.

2.3 Heritage Conservation

This Direction is applicable as sites K and L are identified as containing a heritage item under Lismore LEP 2012. It is considered that any inconsistency with this direction is justified as being of minor significance as the proposed amendments simply involve a change to the Heritage Schedule and the heritage maps to correctly identify the subject items.

3.5 Development near Licensed Aerodromes

This direction applies to Site I located in the vicinity of Lismore Airport, which aims to rezone land from B6 to IN1. It is considered that any inconsistency with this direction is justified as being of minor significance as the site currently contains a range of development that includes a distribution centre, emergency services facility as well as general industrial landuses. Existing and approved development for the site does not and will not penetrate the Obstacle Limitation Surface, no new height of building standards are introduced and relevant controls exist within Lismore LEP 2012 and DCP Chapter Buffer Areas 9. Despite this, Council proposes to consult with the Civil Aviation Air Authority.

4.1 Acid Sulfate Soils

This direction applies as Site C is located on acid sulfate soils. It is considered that any inconsistency with this direction is justified as being of minor significance as the the proposed rezoning aims to address a mapping error whereby a RU1 zoning was placed over land currently developed for large lot residential purposes. The change in zoning will also not permit a significant intensification of use and Lismore LEP 2012 contains appropriate provisions to address this issue at DA stage if required.

4.3 Flood Prone Land

Sites E, I and J are located within the flood planning area of Lismore LEP 2012. Whilst any inconsistencies are justified as being of minor significance (see below) consultation with Office of Environment and Heritage is however recommended.

* Site E - The site contains both B6 and RU2 zoned land with the RU2 zoned portion being used as a private access road to service both Bunnings and Masters. That part of the site currently zoned RU2 will be rezoned to B6 to better reflect the existing development on the site. Given this and the fact that Lismore LEP 2012 contains provisions relating to development within a flood planning area, any inconsistency with section 117 direction 4.3 Flood Prone Land is considered to be of minor significance.

* Site I - This site will be rezoned from B6 to IN1 to better reflect both current and approved (yet to be constructed) development for the site. As no further intensification of the site is proposed (apart from that already approved) and Lismore LEP 2012 contains provisions relating to development within a flood planning area, any inconsistency with section 117 direction 4.3 Flood Prone Land is considered to be of minor significance.

* Site J - This sites involves the rezoning of land from IN1 to RE1 and RE1 to IN1 to correct a mapping error that occurred at the time of reclassification. As no further intensification of the site is proposed and Lismore LEP 2012 contains provisions relating to development within a flood planning area, any inconsistency with section 117 direction 4.3 Flood Prone Land is considered to be of minor significance.

4.4 Planning for Bushfire Protection

This direction applies to Sites A, B, D, F, G, H & J which are either mapped as bushfire prone land or contain part bushfire prone land.

The direction requires that Council consult with the Commissioner of the NSW Rural Fire Service. This consultation has not yet occurred which makes the s117 Direction 4.4 Planning for Bushfire Protection inconsistent with the direction.

It is considered that the planning proposal will not raise significant issues in regard to these amendments. If written advice is obtained from the Commissioner of the NSW Rural Fire Service and no objection has been raised to the progression of the proposal, then the inconsistency may be assessed as of minor significance.

The Council has indicated that it will consult with the NSW Rural Fire Service following

	Gateway Determin	ation.	
	The proposal is in at Site E for urban provisions of the I Rivers Farmland P above, it is not cou	ate and Regional Significance on the NSW consistent with this Direction as it rezone purposes. The inconsistency is also unal Direction as the proposal Is not consistent Protection Project - Final Recommendation nsidered necessary that the land be retain be satisfied in this instance.	s regionally significant farmland ole to be addressed under the t with Section 4 of the Northern is. For the reasons discussed
	Site J involves the error that occurred agreement of the S rezoned. As the pr with the reclassifie this matter is of mi	-	ion requires that the vided before the land is lign the zoning boundaries
	The proposal is ot	herwise consistent with S117 directions.	
Environmental social economic impacts :		osal involves minor housekeeping matter negative environmental, social or econom	•
Assessment Process	S		
Proposal type :	Routine	Community Consultation Period :	28 Days
Timeframe to make LEP :	12 months	Delegation :	RPA
Public Authority Consultation - 56(2)(d)	Other		
Is Public Hearing by the	PAC required?	No	
(2)(a) Should the matter	proceed ?	Yes	
If no, provide reasons :			
Resubmission - s56(2)(b) : No		
If Yes, reasons :			
Identify any additional st	udies, if required. :		
If Other, provide reasons	::		
		um lot size to the rail corridor for Site H, i Rail Track Corporation.	t is recommended that
Identify any internal cons	ultations, if required	:	

If Yes, reasons :

Document File Name		DocumentType Name	Is Public		
LCC Council report - Planning proposal.pdf		Proposal	Yes		
LCC Planning Proposal_Cover Letter.pdf		Proposal Covering Letter	Yes		
LCC Planning_Proposa		Proposal	Yes		
2016-05-10_LCC EVal Cl 2016-05-12_LCC PT Rep	rit for Delegations_complete.pdf	Proposal Determination Document	Yes Yes		
nning Team Recom	nendation				
Preparation of the planni	ng proposal supported at this stage : Re	commended with Conditions			
S.117 directions:	1.1 Business and Industrial Zones				
	1.2 Rural Zones				
	1.3 Mining, Petroleum Production and	nd Extractive Industries			
	1.5 Rural Lands				
	2.1 Environment Protection Zones				
	2.3 Heritage Conservation 3.1 Residential Zones				
	3.2 Caravan Parks and Manufacture	d Home Estates			
	3.3 Home Occupations				
	3.4 Integrating Land Use and Transp	port			
	3.5 Development Near Licensed Aer				
	4.1 Acid Sulfate Soils				
	4.2 Mine Subsidence and Unstable L	and			
	4.3 Flood Prone Land				
	4.4 Planning for Bushfire Protection				
	5.1 Implementation of Regional Stra	-			
		Significance on the NSW Far North C	oast		
	6.1 Approval and Referral Requirem				
	6.2 Reserving Land for Public Purpo 6.3 Site Specific Provisions	ses			
Additional Information :	It is recommended that:				
	1. The Planning Proposal be suppor	ted:			
	2. The Planning Proposal be exhibite				
	3. The Planning Proposal be comple				
			h agation 447		
		 e) note the current inconsistency wit Protection and that this inconsistency 			
	Direction 4.4 Planning for Bushfire Protection and that this inconsistency will need to be resolved prior to the proposal being finalised;				
	5. It is recommended that a delegate of the Secretary agree that the inconsistency of the				
	proposal with S117 Directions 1.2, 2 the terms of the directions;	3, 3.5, 4.1, 4.3 and 6.2 are justified in	accordance with		
	6. That consultation be undertaken v	vith the following agencies:			
	- Civil Aviation Air Authority				
	- Office of Environment and Heritage				
	- The Australian Rail Track Coorpora - NSW RFS	Ition			
	7. A written authorisation to exercise in this instance.	e delegation is issued to Lismore Cit	y Council Council		
Supporting Reasons :	The reasons for the recommendation	n are as follows:			
		sure an accurate and current LEP for			

Lismore LEP 2012 -	General Amendments
	Council which will provide confidence and clarity in the planning controls. 2. The inconsistencies of the proposal with the S117 Directions are of minor significance
Signature:	Di
Printed Name:	Cray Diss Date: 13 May 2016